# CODE OF CONDUCT/ETHICS BYLAW TOWN OF BATTLEFORD

#### **BYLAW NO. 4-2021**

# A BYLAW TO ESTABLISH A CODE OF CODUCT/ETHICS FOR COUNCIL MEMBERS

#### PART I

#### **GENERAL**

## Short Title

1. This bylaw may be cited as the "Council Code of Conduct/Ethics Bylaw".

# Preamble

2. The members of council of the Town of Battleford recognize that their actions have an impact on the lives of all residents and property owners in the community. Fulfilling their obligations and discharging their duties responsibly requires a commitment to the highest ethical standards.

The members of council recognize that the quality of the public administration and governance of the Town of Battleford as well as the reputation and integrity, depends on their conduct as elected officials.

## Purpose and Interpretation

3. The purpose of this bylaw is to outline basic ethical standards and values for members of council. It is to be used to guide members of council respecting what their obligations are when fulfilling their duties and responsibilities as elected officials. It also explains the procedure for filing a complaint, investigating a complaint, and enforcing these standards and values.

This bylaw is to be interpreted in accordance with the legislation applicable to the Town of Battleford, the common law and the policies and bylaws of the Town of Battleford. Neither the law nor this bylaw is to be interpreted as exhaustive. There will be occasions which council will need to adopt additional rules of conduct to protect the public interest and to enhance the public confidence and trust in local government. It is the responsibility of each member of council to uphold the standards and values set out in this bylaw.

#### Definitions

- 4. In this bylaw:
  - a) Act: means The Municipalities Act.
  - b) **Complainant:** means an individual/organization/municipal employee/member of council.
  - c) **Designated Officer**: means a person designated by council or a person to whom power or authority is delegated by the administrator or, in the absence of a designation by council, the administrator.

- d) Members of Council means the council of the Town of Battleford and includes the mayor and each councillor.
- e) "Administration" means the administrative and operational arm of the Municipality, comprised of the various departments and business units and including all employees who operate under the leadership and supervision of the Chief Administrative Officer (CAO)
- f) Chief Administrative Officer "CAO" means the chief administrative officer of the Municipality, or their delegate.
- g) "FOIP" means the Freedom of Information and Protection of Privacy Act, any associated regulations, and any amendments or successor legislation.
- h) "Investigator" means Council or the individual or body established by Council to investigate and report on complaints.

#### PART II

#### STANDARDS AND VALUES<sup>1</sup>

- 5. Members of council must uphold the following standards and values:
  - a) Honesty
    - Members of council shall be truthful and open in their roles as council members and as members of the communities they serve.
  - b) Objectivity
    - Members of council shall make decisions carefully, fairly, and impartially.
  - c) Respect
    - Members of council shall treat every person, including other members of council, municipal employees, and the public, with dignity, understanding and respect.
    - ii. Members of council shall not engage in discrimination, bullying or harassment in their roles as members of council.
    - iii. Members of council shall not use derogatory language towards others.
    - iv. Members of council shall treat people with courtesy; and
    - v. Members of council shall recognize the importance of the different role's others play in local government decision making.
  - d) Transparency and Accountability
    - Members of council shall endeavour to conduct and convey council business and all their duties in an open and transparent manner, other than those discussions that are authorized to be dealt with in a confidential manner in a closed session, so that stakeholders can view the process and rationale used to reach decisions and the reasons for taking certain actions; and
    - ii. Members of council are responsible for the decisions they make. This responsibility includes acts of commission and acts of omission.

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# e) Confidentiality

- i. Members of council shall refrain from disclosing or releasing any confidential information acquired by virtue of their office except when required by law or authorized by council to do so; and
- ii. Members of council shall not take advantage of or obtain private benefit from information that is obtained during or because of their official duties or position and that is not in the public domain. This includes complying with The Local Authority Freedom of Information and Protection of Privacy Act in their capacity as members of council of a local authority.

# f) Leadership and the Public Interest

- i. Members of council shall serve their constituents in a conscientious and diligent manner and act in the best interests of the Town of Battleford.
- Members of council shall strive, by focussing on issues important to the community and demonstrating leadership, to build and inspire the public's trust and confidence in local government.
- iii. Members of council are expected to perform their duties in a manner that will bear close public scrutiny and shall not provide the potential or opportunity for personal benefit, wrongdoing, or unethical conduct; and
- iv. Members of council shall not accept a gift or personal benefit greater than \$50.00 that is connected directly or indirectly with the performance of their duties.

# g) Responsibility

- Members of council shall act responsibly and in accordance with the Acts of Parliament of Canada and the Legislature of Saskatchewan, including The Municipalities Act.
- ii. Members of council shall disclose actual or potential conflicts of interest, either financial or otherwise, related to their responsibilities as members of council, following the polices and procedures of the Town of Battleford, and exercising all conferred powers strictly for the purpose for which the powers have been conferred: and
- iii. Members of council are individually responsible for preventing potential and actual conflicts of interest.

#### PART III

#### **COMPLAINT PROCESS**

#### Informal Complaint Process

6. Any person who has witnessed or believes that a member of council has contravened the bylaw may advise the member that they are in contravention of this bylaw and encourage the member to stop.

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#### Formal Complaint Process

- 7. To report an alleged contravention of the bylaw, the complainant shall submit the Complaint Form found in Schedule A, personally or by sending the form directly to the designated officer by mail, email, fax, or courier.
- 8. As soon as possible after receiving the complaint, the designated officer will issue the Receipt of Complaint form, found in Schedule B, to the complainant, personally or by sending the form by mail, email, fax, or courier.
- 9. Within 30 days of issuing the Receipt of Complaint, the designated officer will review the complaint to ensure the following:
  - a) The complaint meets the scope of the code of ethics bylaw2; and
  - b) The complaint form is filled out completely and in detail.
- 10. After review of the complaint, the designated officer shall within 30 days notify:
  - a) The complainant in writing that the complaint does not meet the scope of this bylaw or that the complaint form is not filled out completely. If applicable, the designated officer will direct the complainant to another process for addressing the complaint; or
  - b) The complainant in writing that the complaint meets the requirements of this bylaw; and
  - c) The alleged council member(s) in writing that a complaint has been filed pursuant to this bylaw.
- 11. The designated officer shall inform all parties of the following:
  - a) Who will be investigating the complaint?
  - b) The investigation processes.
  - c) When the investigation will be initiated; and
  - d) How the investigation's findings will be communicated.
- 12. At the next council meeting, upon being informed by the designated officer, council will acknowledge by resolution that a code of ethics complaint has been filed and will initiate the investigation process.

### Investigation: Council is the Investigator

- 13. Council shall establish a committee to investigate, report and to make recommendations based on the findings of the complaint to council.
- 14. The council member(s) who the complaint is made against shall not participate in conducting the investigation.
- 15. If the complainant is a council member, that council member shall not participate in conducting the investigation.
- 16. The investigation shall be done in a confidential, objective, and impartial way.
- 17. The investigation must, as is reasonably possible, protect the names of all parties involved.
- 18. The invest gative committee shall review the complaint and clarify any information with the complainant, if required.



- 19. The invest gative committee shall serve a copy of the complaint and supporting documents to the alleged council member(s) and request a written response to the claim within 30 days of receiving complaint.
- 20. If the alleged council member(s) provide a written response, that response is to be provided to the complainant with a request for a written response within 30 days.
- 21. The invest gation committee must verify the information provided from all parties, which may include speaking to anyone relevant to the complaint.
- 22. The invest gation committee must determine what section(s), if any, of this bylaw was contravened.
- 23. When the investigative committee is satisfied that all the relevant information has been provided, they will prepare a written report summarizing the allegations, the findings, and their recommendation as to whether the complaint is substantiated.
- 24. The complainant and alleged council member(s) shall be provided a copy of the written report.
- 25. The investigating committee will provide the report to council in a closed meeting.
- 26. The council member(s) who the complaint is made against shall not participate in the closed meeting.
- 27. If the complainant is a council member, that council member shall not participate in the closed meeting.
- 28. If council is satisfied with the report from the investigation committee, in an open meeting, council shall pass a resolution stating that the complaint is either unsubstantiated or substantiated.
- 29. If the complaint is unsubstantiated, it is deemed dismissed and council shall notify all parties involved of the following:
  - a) The reasons the complaint is dismissed; and
  - b) The ability to contact Ombudsman Saskatchewan if they feel they have been treated unfairly in the handling of the complaint.
- 30. If the complaint is substantiated, council shall provide all parties involved the following:
  - a) The reasons for the substantiation.
  - b) What remedial action(s), if any, will be imposed as per section 31; and
  - c) Information about the ability to contact Ombudsman Saskatchewan if they feel they have been treated unfairly in the handling of the complaint.

#### Remedial Action

The remedial action(s) imposed should be corrective and progressive and have a realistic time frame for completion. Council should take into consideration the nature and severity of the violation as well as whether the council member(s) has previously violated this bylaw.

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- 32. The remedial action(s) imposed by council shall be decided by resolution, at a meeting open to the public. The remedial action may include, but is not limited to<sup>3</sup>:
  - An apology, either written and/or verbal, by the member of council to the impacted individual(s), council and/or the public.
  - Educational training on ethical and respectful conduct.
  - Repayment of moneys/gifts received.
  - Removal of the member from council committees and/or bodies.
  - Dismissal of the member from a position of chairperson of a committee.
  - Reduction in remuneration and/or benefits and/or expenses.
- 33. Failure to comply with the course(s) of action set out by council may lead to further remedial action and possibly to suspension.

#### Dispute Resolution

- 34. If council believes it to be desirable, council may offer the parties to a complaint an opportunity to mediate the complaint.
- 35. Mediation must be agreed upon by all parties.
- 36. Mediation shall be handled by a neutral third-party who has experience in the mediation process.
- 37. Mediation shall be confidential.

#### **PART IV**

## **MISCELLANEOUS**

38. This bylaw shall also apply to members of committees, boards, controlled corporations, and other bodies established by council who are not members of council.

#### **PART V**

#### **COMING INTO FORCE**

39. This by law shall come into force the day of approval from the Council of the Town of Battleford.

Bylaw No. 4-2021 of the Town of Battleford adopted by resolution of Council is certified a true copy this 8 th day of April 2021.

Read a 1st time this 5th day of April, 2021

Read a 2nd time this 5th day of April, 2021

Read a 3rd time and adopted this \_

\_day of April 2021

shraful Alam, RMA ief Administrative Officer

SASKATCHE

\_\_\_ (seal) \_

CHIEF ADMNISTRATIVE OFFICER

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# Schedule A

# **Complaint Form**

Complainant Name:						
Complainant Address:						
Complainant Phone Number(s):						
Complainant Email:						
I have reasonable and probable grounds to believe that council member(s):						
has (have) contravened the Code of Ethics Bylaw by reason(s) of the following:						
1. Insert date(s), time, and location of conduct.						
·						
Include the sections of the Code of Ethics Bylaw that have been contravened.						
3. Provide the particulars and names of all persons involved and of all witnesses.						



4.							
5.	Number of	of exhibits attached (if applicable):					
6.	If more space is required, please attach additional pages if needed.						
l ui		e information given by me with respect to at signing a false affidavit may expose m					
Dat	ted this	day of	. 20				
(Sig	gnature of Co	mplainant)					

,	  -  -	Schedul	e <b>B</b>		
Receipt of Complaint					
I acknowledge ţ Bylaw, Schedule		a completed Compl	aint Form as prescribed in the Code of	Ethics	
		, dated on the	<u> </u>		
(Name of comp	ainant)		(Date the complainant signed)		
Dated at		on	·		
(Locati	on)	(Date o	of issuing the Receipt of Complaint)		
(Signature of De	esignated Officer)				

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